

<b>HEALTH AND WELLBEING BOARD</b>		AGENDA ITEM No. 8(a)
<b>12<sup>th</sup> SEPTEMBER 2013</b>		<b>PUBLIC REPORT</b>
Contact Officer(s):	Jana Burton/Mubarak Darbar	Tel.

## WINTERBOURNE – UPDATE/STOCK TAKE

RECOMMENDATIONS	
<b>FROM :</b> <i>Director, Safeguarding Adults Board, LGA, LD Section 75 Board</i>	<b>Deadline date :</b> Timetable attached Appendix 1
<p>1. The Board are asked to consider and comment upon the contents of this report.</p> <p>2. The DH Winterbourne View Review Concordat: Programme of Action has asked that the Health &amp; Wellbeing Board, Safeguarding Boards and any of the Joint CCG and LA Commissioning Boards take an interest in the Winterbourne Review and the progress made. A stock take report was completed and sent to the LGA in July 2013 (See Appendix 2).</p> <p>3. The Board to be reassured that Peterborough City Council with its partners will meet the timetable set by the DH that by June 2014 it will resettle all the people placed in secure hospital settings back into the community.</p>	

### 1. ORIGIN OF REPORT

- 1.1 This report is submitted to the Board following presentation at PCC Safeguarding Adults Board and the PCC Learning Disabilities Commissioning Executive Board.

### 2. PURPOSE AND REASON FOR REPORT

- 2.1 The purpose of this report is to provide the Board with an overview of developments to date and satisfy it that appropriate action is being taken.
- 2.2 This report is for the Board to consider under its Terms of Reference No. 2.2 To actively promote partnership working across health and social care in order to further improve health and well being of residents.

### 3. BACKGROUND - LESSONS LEARNT AND IMPACT

- 3.1 Winterbourne View was a private hospital owned by Castlebeck. It was based in Hambrook, Bristol and was a purpose-built acute service offering assessment, intervention and support for people with learning disabilities, complex needs and challenging behaviour. It was registered with the Care Quality Commission to provide care for up to 24 patients aged 18 years and over with a learning disability. It was registered for the treatment of patients detained under the Mental Health Act 1983. The hospital opened in December 2006 and closed on 22 June 2011.
- 3.2 A BBC Panorama programme, broadcast on 31 May 2011, showed images of abuse and ill treatment of residents at Winterbourne View.
- 3.3 A review was undertaken by the Department of Health of the roles of the organisations and the lessons learnt; this included independent input from recognised experts.

- 3.4 Following this review and the lessons learnt and good practice has been further strengthened and implemented in Peterborough. .
- 3.5 A range of measures have been strengthened and new areas of work commenced in light of the lessons learned from Winterbourne View including:
- Strengthening joint working arrangement is in place between key partner agencies including the Council, Cambridgeshire and Peterborough Clinical Commissioning Group (CPCCG), Cambridge and Peterborough Foundation Trust (CPFT) and NHS Commissioning Board.
  - Adult Social Care and the CPCCG have assessed, reviewed and are regularly monitoring all out of area placements that Peterborough (ASC & CCG) commissions and are actively repatriating those people back that wish to return to Peterborough in a supported living setting. Those people that wish to stay in placements out of area or for whom it is in their best interest to do so are being supported to be ordinary residents of that locality in accordance with the National Assistance Act 1948 and Ordinary Residence Guidance.
  - Greater oversight of all 7 people placed in secure commissioning settings (more information in section 3 below)
  - Improved transitions planning for people that move from children's services into adult services particularly when placed in out of area placements with the approval of the implementation of a 14 to 25 age transitions team. This will prevent people being placed in out of areas and secure placements and equally important when young people are placed there will be a co-ordinated plan to bring them back to Peterborough.
  - Implementation of a specialist local Intensive-behavioural Support Team (IST) serviced by CPFT who will respond to people that present complex and challenging needs and ultimately prevent admissions to secure commissioning settings.

One of the major barriers in keeping people with complex needs in Peterborough has been the lack of bespoke housing needed to support people with complex needs in the community. A housing needs analysis has been completed which identifies the need and a range of accommodation required including bespoke housing which will support people with complex needs continue to live in Peterborough in a community setting and prevent the need to escalate to a secure out of area placement. The bespoke housing will also support behavioural strategies and intervention as the structure of the accommodation has been designed with input from clinical and behavioural specialist.

To avoid future out-of-area placements an Accommodation Planning Process is in place to ensure that people from Peterborough continue to live in Peterborough:

The aim of this is:

- Prevent the person being away from family and familiar environments
- Quality of care that cannot easily be monitored in out of area
- Re-settlement back in area becoming problematic
- Expensive and very difficult to control costs once out of area

The IST team are working closely with local provider services that support people with complex behaviour by supporting them to have strategies in place, ultimately minimising the risk of challenging behaviour resulting in appropriate intervention strategies. This also acts proactively by reducing the escalation to a possible secure setting environment. All local services will have access to the necessary expertise for this to happen effectively and quickly.

Since Dec 2011 the Council has resettled 30 people with a learning disability back to Peterborough. Some of these people were in secure settings; however the vast majority were in residential homes.

- 3.6 Adult Social Care are mid way through a major tender exercise which is due to complete by autumn 2013 with the aim to increase and strengthen the community support providers for local services and the lessons learnt from the review were incorporated within the specifications.
- 3.7 Further work will take place with children's services on planning from childhood and increasing local community based provider support capacity.

#### **DEPARTMENT OF HEALTH TIMETABLE**

- 3.8 Following the Winterbourne Review the Department of Health (DH) set out a timetable for commissioning bodies within Health and Local Authorities to work together and meet key milestones to ensure that people who may be inappropriately placed in medium and low secure settings and challenging behaviour residential settings are resettled back into their local community (See Appendix 2)
- 3.9 Peterborough Adult Social Care with CPCCG has met the all the milestones to date and submitted the information as required to the Department of Health (See Appendix 1)
- 3.10 Peterborough has in total six people that are in low to medium secure commissioning settings and one person in a challenging behaviour residential unit associated with secure settings. Of the six in secure settings, four people have been assessed in conjunction with the Secure Commissioning Group, now known as NHS Commissioning Board (NHSCB) and local services, to consider moving on to community placements. Three of these people are in low level secure units and one person is in a medium secure unit. The one person in a challenging behaviour residential unit associated with the secure setting will also be resettled back into Peterborough.
- 3.11 The remaining two people that are still in medium secure settings are currently assessed to remain there for the time being. However their circumstances may change during 2013/14 and will be under constant review by the local IST with NHSCB.

#### **4. CONSULTATION**

- 4.1 Other than our usual practice of working directly with service users, carers and family members, no formal consultation is required. However in-depth person centred plans of the people to return to Peterborough are in place and regular involvement with parent carers and advocates is also undertaken.

#### **5. ANTICIPATED OUTCOMES**

- 5.1 The new framework of high quality and skilled providers will ensure Peterborough City Council has both depth and breadth of providers that will support people locally and ensure their needs are met without the need to place people in out of area secure type settings.
- 5.2 Adult Social Care is working closely with Strategic Housing to ensure the right type of housing is available for the next 3 to 5 years.
- 5.3 It is estimated that the average resettlement cost of each person will be in the region of £135,000 per annum. To meet the June 2014 target date of all individuals identified to be resettled back to Peterborough and receiving personalised care and support in appropriate community settings, a significant resource will need to be found this financial year. The Learning Disabilities Executive Board is aware of this (national) cost pressure and has raised this both regionally and nationally as a major issue and concern.
- 5.4 All the people assessed to be resettled back into Peterborough will be living in the community by the DH timetable of June 2014.

**6. REASONS FOR RECOMMENDATIONS**

6.1 The board to consider the report and make comments.

**7. ALTERNATIVE OPTIONS CONSIDERED**

7.1 The DH Winterbourne Review sets out clear objectives that the Council and its partner agencies are to achieve by June 2014. Leaving people in secure settings was not the option.

**8. IMPLICATIONS**

8.1 There will be a financial implication as to resettle each person in the community will cost circa £130,000 per annum.

**9. BACKGROUND DOCUMENTS**

DH Winterbourne View Review Concordat: Programme of Action  
DH Winterbourne View Time Table  
Winterbourne Stock Take

## Appendix 1

<b>By March 2013</b>	<b>From April 2013</b>	<b>By 1 June 2013</b>	<b>By Dec 2013</b>	<b>By end 2013</b>	<b>From 2014</b>	<b>By April 2014</b>	<b>By 1 June 2014</b>
The NHSCB will ensure that all PCTs develop local registers of all people with challenging behaviour in NHS-funded care.	KPIs from the DH, the Information Centre for Health and Social Care and the NHSCB to support commissioners in monitoring their progress from April 2013.	Reviews completed and a personal care plan agreed for each individual based around their and their families' needs and agreed outcomes	The DH will publish a report on progress including reporting comparative information on localities.	The DH will publish guidance on best practice around positive behaviour support so that physical restraint is only ever used as a last resort where the safety of individuals would otherwise be at risk and never to punish or humiliate	The DH and DfE will work to introduce a new single assessment process and Education, Health and Care Plan to replace the current system for young people up to the age of 25.	The audit of current services for people with challenging behaviour will be repeated.	All individuals should be receiving personalised care and support in appropriate community settings

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